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Conclusion of effective international arrangements to assure non-nuclear-weapon States against the use or threat of use of nuclear weapons

Report of the First Committee

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I. Introduction

1. The item entitled "Conclusion of effective international arrangements to assure non-nuclear-weapon States against the use or threat of use of nuclear weapons" was included in the provisional agenda of the seventy-third session of the General Assembly, in accordance with Assembly resolution 72/25.

2. At its 3rd plenary meeting, on 21 September 2018, the General Assembly, on the recommendation of the General Committee, decided to include the item in its agenda and to allocate it to the First Committee.

3. At its 1st meeting, on 4 October 2018, the First Committee decided to hold a general debate on all disarmament and international security items allocated to it, namely, items 93 to 108. Also at its 1st meeting, the Committee decided, on the basis of conference room papers before it,[1] on the final composition for the exchange with the High Representative for Disarmament Affairs and other high-level officials on the current state of affairs in the field of arms control and disarmament. At its 2nd to 11th meetings, from 8 to 12 and from 15 to 18 October, the Committee held a general debate on the items. At its 8th meeting, on 16 October, the Committee had an exchange with the High Representative on the follow-up to resolutions and decisions adopted by the Committee at previous sessions and on reports presented to the Committee for its consideration, with a special focus on the United Nations Institute for Disarmament Research. At its 10th meeting, on 17 October, the Committee had an exchange with the High Representative and other high-level officials on the current state of affairs in the field of arms control and disarmament. The Committee also held 15 meetings (11th to 25th), on 18 and 19, from 22 to 26 and from 29 to 31 October,

[1] A/C.1/73/CRP.2 and A/C.1/73/CRP.3, available at www.un.org/en/ga/first/73/documentation73.shtml.

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for thematic discussions and panel exchanges with independent experts. At those meetings, as well as during the action phase, draft resolutions were introduced and considered. The Committee took action on all draft resolutions and decisions at its 26th to 31st meetings, on 1, 2, 5, 6 and 8 November.[2]

4. For its consideration of the item, the Committee had before it the report of the Conference on Disarmament (A/73/27).

II. Consideration of draft resolution A/C.1/73/L.4

5. At the 12th meeting, on 19 October, the representative of Pakistan, on behalf of Algeria, Bolivia (Plurinational State of), Cuba, Egypt, Ghana, Honduras, Iran (Islamic Republic of), Kazakhstan, Libya, Namibia, Nicaragua, Pakistan, Paraguay, Peru, Saudi Arabia, Syrian Arab Republic and Venezuela (Bolivarian Republic of), submitted a draft resolution entitled "Conclusion of effective international arrangements to assure non-nuclear-weapon States against the use or threat of use of nuclear weapons" (A/C.1/73/L.4). Subsequently, Bangladesh, Colombia, Iraq, Kuwait, Sri Lanka and Uzbekistan joined in sponsoring the draft resolution.

6. At the 26th meeting, on 1 November, the Committee adopted draft resolution A/C.1/73/L.4, by a recorded vote of 122 to none, with 65 abstentions (see para. 7). The voting was as follows:[3]

In favour:

Afghanistan, Algeria, Angola, Antigua and Barbuda, Azerbaijan, Bahamas, Bahrain, Bangladesh, Barbados, Belarus, Belize, Benin, Bhutan, Bolivia (Plurinational State of), Botswana, Brunei Darussalam, Burkina Faso, Burundi, Cabo Verde, Cambodia, Cameroon, Chad, Chile, China, Colombia, Comoros, Congo, Costa Rica, Côte d'Ivoire, Democratic People's Republic of Korea, Democratic Republic of the Congo, Djibouti, Dominican Republic, Ecuador, Egypt, El Salvador, Equatorial Guinea, Eritrea, Eswatini, Ethiopia, Gambia, Ghana, Guatemala, Guinea, Guinea-Bissau, Guyana, Honduras, India, Indonesia, Iran (Islamic Republic of), Iraq, Jamaica, Japan, Jordan, Kazakhstan, Kenya, Kuwait, Kyrgyzstan, Lao People's Democratic Republic, Lebanon, Lesotho, Libya, Madagascar, Malawi, Malaysia, Maldives, Mali, Mauritania, Mauritius, Mexico, Mongolia, Morocco, Mozambique, Myanmar, Namibia, Nauru, Nepal, Nicaragua, Niger, Nigeria, Oman, Pakistan, Panama, Papua New Guinea, Paraguay, Peru, Philippines, Qatar, Rwanda, Saint Kitts and Nevis, Saint Lucia, Saint Vincent and the Grenadines, Samoa, Sao Tome and Principe, Saudi Arabia, Senegal, Singapore, Solomon Islands, Somalia, Sri Lanka, Sudan, Suriname, Syrian Arab Republic, Tajikistan, Thailand, Timor-Leste, Togo, Tonga, Trinidad and Tobago, Tunisia, Turkmenistan, Uganda, United Arab Emirates, United Republic of Tanzania, Uruguay, Uzbekistan, Vanuatu, Venezuela (Bolivarian Republic of), Viet Nam, Yemen, Zambia, Zimbabwe.

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[2] For an account of the Committee's discussion of the item, see A/C.1/73/PV.1, A/C.1/73/PV.2, A/C.1/73/PV.3, A/C.1/73/PV.4, A/C.1/73/PV.5, A/C.1/73/PV.6, A/C.1/73/PV.7, A/C.1/73/PV.8, A/C.1/73/PV.9, A/C.1/73/PV.10, A/C.1/73/PV.11, A/C.1/73/PV.12, A/C.1/73/PV.13, A/C.1/73/PV.14, A/C.1/73/PV.15, A/C.1/73/PV.16, A/C.1/73/PV.17, A/C.1/73/PV.18, A/C.1/73/PV.19, A/C.1/73/PV.20, A/C.1/73/PV.21, A/C.1/73/PV.22, A/C.1/73/PV.23, A/C.1/73/PV.24, A/C.1/73/PV.25, A/C.1/73/PV.26, A/C.1/73/PV.27 and A/C.1/73/PV.28, A/C.1/73/PV.29, A/C.1/73/PV.30 and A/C.1/73/PV.31.

[3] Subsequently the delegation of Cuba informed the Secretariat that they had intended to vote in favour of the draft resolution.

Against:

None.

Abstaining:

Albania, Andorra, Argentina, Armenia, Australia, Austria, Belgium, Bosnia and Herzegovina, Brazil, Bulgaria, Canada, Croatia, Cyprus, Czech Republic, Denmark, Estonia, Fiji, Finland, France, Georgia, Germany, Greece, Haiti, Hungary, Iceland, Ireland, Israel, Italy, Kiribati, Latvia, Liberia, Liechtenstein, Lithuania, Luxembourg, Malta, Marshall Islands, Micronesia (Federated States of), Monaco, Montenegro, Netherlands, New Zealand, Norway, Palau, Poland, Portugal, Republic of Korea, Republic of Moldova, Romania, Russian Federation, San Marino, Serbia, Seychelles, Sierra Leone, Slovakia, Slovenia, South Africa, Spain, Sweden, Switzerland, the former Yugoslav Republic of Macedonia, Turkey, Tuvalu, Ukraine, United Kingdom of Great Britain and Northern Ireland, United States of America.

III. Recommendation of the First Committee

7. The First Committee recommends to the General Assembly the adoption of the following draft resolution:

Conclusion of effective international arrangements to assure non-nuclear-weapon States against the use or threat of use of nuclear weapons

The General Assembly,

Bearing in mind the need to allay the legitimate concern of the States of the world with regard to ensuring lasting security for their peoples,

Convinced that nuclear weapons pose the greatest threat to humankind and to the survival of civilization,

Noting that the renewed interest in nuclear disarmament should be translated into concrete actions for the achievement of general and complete disarmament under effective international control,

Convinced that nuclear disarmament and the complete elimination of nuclear weapons are essential to remove the danger of nuclear war,

Determined to abide strictly by the relevant provisions of the Charter of the United Nations on the non-use of force or threat of force,

Recognizing that the independence, territorial integrity and sovereignty of non-nuclear-weapon States need to be safeguarded against the use or threat of use of force, including the use or threat of use of nuclear weapons,

Considering that, until nuclear disarmament is achieved on a universal basis, it is imperative for the international community to develop effective measures and arrangements to ensure the security of non-nuclear-weapon States against the use or threat of use of nuclear weapons from any quarter,

Recognizing that effective measures and arrangements to assure non-nuclear-weapon States against the use or threat of use of nuclear weapons can contribute positively to the prevention of the spread of nuclear weapons,

Bearing in mind paragraph 59 of the Final Document of the Tenth Special Session of the General Assembly, the first special session devoted to disarmament,[1] in which it urged the nuclear-weapon States to pursue efforts to conclude, as appropriate, effective arrangements to assure non-nuclear-weapon States against the use or threat of use of nuclear weapons, and desirous of promoting the implementation of the relevant provisions of the Final Document,

Recalling the relevant parts of the special report of the Committee on Disarmament[2] submitted to the General Assembly at its twelfth special session, the second special session devoted to disarmament,[3] and of the special report of the Conference on Disarmament submitted to the Assembly at its fifteenth special

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[1] Resolution S-10/2.

[2] The Committee on Disarmament was redesignated the Conference on Disarmament as from 7 February 1984.

[3] *Official Records of the General Assembly, Twelfth Special Session, Supplement No. 2* (A/S-12/2), sect. III.C.

session, the third special session devoted to disarmament,[4] as well as the report of the Conference on its 1992 session,[5]

Recalling also paragraph 12 of the Declaration of the 1980s as the Second Disarmament Decade, contained in the annex to its resolution 35/46 of 3 December 1980, in which it is stated, inter alia, that all efforts should be exerted by the Committee on Disarmament urgently to negotiate with a view to reaching agreement on effective international arrangements to assure non-nuclear-weapon States against the use or threat of use of nuclear weapons,

Noting the in-depth negotiations undertaken in the Conference on Disarmament and its Ad Hoc Committee on Effective International Arrangements to Assure Non-Nuclear-Weapon States against the Use or Threat of Use of Nuclear Weapons,[6] with a view to reaching agreement on this question,

Taking note of the proposals submitted under the item in the Conference on Disarmament, including the drafts of an international convention,

Taking note also of the relevant decision of the Thirteenth Conference of Heads of State or Government of Non-Aligned Countries, held in Kuala Lumpur on 24 and 25 February 2003,[7] which was reiterated at the Seventeenth Conference of Heads of State or Government of Non-Aligned Countries, held on Margarita Island, Bolivarian Republic of Venezuela, from 13 to 18 September 2016, as well as the relevant recommendations of the Organization of Islamic Cooperation,

Taking note further of the unilateral declarations made by all the nuclear-weapon States on their policies of non-use or non-threat of use of nuclear weapons against the non-nuclear-weapon States,

Noting the support expressed in the Conference on Disarmament and in the General Assembly for the elaboration of an international convention to assure non-nuclear-weapon States against the use or threat of use of nuclear weapons, as well as the difficulties pointed out in evolving a common approach acceptable to all,

Taking note of Security Council resolution 984 (1995) of 11 April 1995 and the views expressed on it,

Recalling its relevant resolutions adopted in previous years, in particular resolutions 45/54 of 4 December 1990, 46/32 of 6 December 1991, 47/50 of 9 December 1992, 48/73 of 16 December 1993, 49/73 of 15 December 1994, 50/68 of 12 December 1995, 51/43 of 10 December 1996, 52/36 of 9 December 1997, 53/75 of 4 December 1998, 54/52 of 1 December 1999, 55/31 of 20 November 2000, 56/22 of 29 November 2001, 57/56 of 22 November 2002, 58/35 of 8 December 2003, 59/64 of 3 December 2004, 60/53 of 8 December 2005, 61/57 of 6 December 2006, 62/19 of 5 December 2007, 63/39 of 2 December 2008, 64/27 of 2 December 2009, 65/43 of 8 December 2010, 66/26 of 2 December 2011, 67/29 of 3 December 2012, 68/28 of 5 December 2013, 69/30 of 2 December 2014, 70/25 of 7 December 2015, 71/30 of 5 December 2016 and 72/25 of 4 December 2017,

1. *Reaffirms* the urgent need to reach an early agreement on effective international arrangements to assure non-nuclear-weapon States against the use or threat of use of nuclear weapons;

2. *Notes with satisfaction* that in the Conference on Disarmament there is no objection, in principle, to the idea of an international convention to assure

[4] Ibid., *Fifteenth Special Session*, Supplement No. 2 (A/S-15/2), sect. III.F.

[5] Ibid., *Forty-seventh Session*, Supplement No. 27 (A/47/27), sect. III.F.

[6] Ibid., *Forty-eighth Session*, Supplement No. 27 (A/48/27), sect. III.F.

[7] See A/57/759-S/2003/332, annex I.

non-nuclear-weapon States against the use or threat of use of nuclear weapons, although the difficulties with regard to evolving a common approach acceptable to all have also been pointed out;

3. *Appeals* to all States, especially the nuclear-weapon States, to work actively towards an early agreement on a common approach and, in particular, on a common formula that could be included in an international instrument of a legally binding character;

4. *Recommends* that further intensive efforts be devoted to the search for such a common approach or common formula and that the various alternative approaches, including, in particular, those considered in the Conference on Disarmament, be further explored in order to overcome the difficulties;

5. *Also recommends* that the Conference on Disarmament actively continue intensive negotiations with a view to reaching early agreement and concluding effective international agreements to assure the non-nuclear-weapon States against the use or threat of use of nuclear weapons, taking into account the widespread support for the conclusion of an international convention and giving consideration to any other proposals designed to secure the same objective;

6. *Decides* to include in the provisional agenda of its seventy-fourth session the item entitled "Conclusion of effective international arrangements to assure non-nuclear-weapon States against the use or threat of use of nuclear weapons".